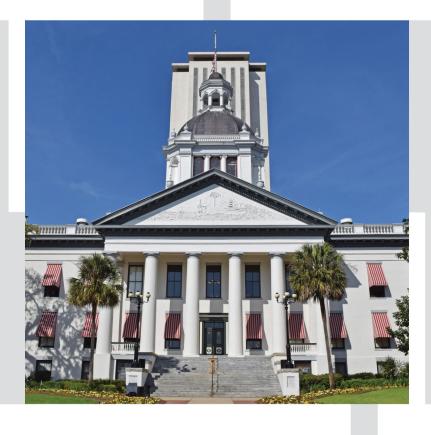


2025



ANNUAL REPORT



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Dear Colleagues,

On behalf of the Statewide Council on Human Trafficking and as required by Section 16.617(5) of Florida Statutes, I am pleased to present the Council's 2025 Annual Report to Senate President Ben Albritton and House Speaker Daniel Perez. The Annual Report provides an update on the Council's ongoing work over the past year.



Created by the Florida Legislature to build on existing state and local partnerships combating human trafficking, the Council continues to fulfill its mission of coordinating Florida's response to fight all forms of human trafficking and support victims. Addressing the need for human trafficking data, the Council received a report from the University of South Florida Trafficking in Persons Lab and examined the cost of prosecuting human trafficking cases. Addressing training and awareness, the Council hosted the annual Human Trafficking Summit, promoted Florida's dedicated human trafficking victim and survivor help and services hotline (855-FLA-SAFE), participated in the Human Trafficking Prevention and Response Training statewide meeting, promoted the 100 Percent Club, and received a presentation of FIFA's comprehensive human trafficking prevention program ahead of the World Cup in 2026. The Council also directed the award of technology funding grants to Florida law enforcement agencies for use in supporting human trafficking investigations.

Protecting the people of Florida is paramount. As Attorney General, I am proud to say that Florida's efforts toward combating human trafficking have resulted in increased awareness, greater collaboration, tougher laws, and more arrests and prosecutions across the state. Florida is a national leader in the fight against human trafficking, and we will continue to identify opportunities to disrupt trafficking networks, pursue justice, and restore victims and survivors.

The Statewide Council on Human Trafficking recognizes the support of our State Legislature and Governor Ron DeSantis. Together, we are keeping Florida safe, strong, and free.

Sincerely,

James Uthmeier Attorney General

OVERVIEW

2025 COUNCIL MEMBERS

Attorney General James Uthmeier, Chair

Secretary Taylor Hatch, Florida Department of Children and Families, Vice Chair

Surgeon General Joseph Ladapo, Florida Department of Health

Secretary Shevaun Harris, Florida Agency for Health Care Administration

Commissioner Mark Glass, Florida Department of Law Enforcement

Secretary Matt Walsh, Florida Department of Juvenile Justice

Commissioner Anastasios Kamoutsas, Florida Department of Education

Senator Ileana Garcia

Representative Toby Overdorf

Sheriff Chad Chronister, Hillsborough County

State Attorney Bill Gladson, 5th Judicial Circuit

Terry Coonan, Florida State University Center for the Advancement of Human Rights

Samantha Beeler, The League of Credit Unions & Affiliates

MISSION

The mission of the Statewide Council on Human Trafficking is to enhance the development and coordination of state and local law enforcement and social services responses to fight all forms of human trafficking and to support victims.

FLORIDA STATUTE 16.617

The Statewide Council on Human Trafficking was created through legislation enacted in 2014. The 15-member Council, chaired by the Attorney General, builds on existing state and local partnerships working to combat human trafficking. Members include law enforcement officers, prosecutors, legislators, as well as experts in the fields of health, education, and social services. The Council meets at least four times a year.

ANNUAL REPORT

Consistent with Section 16.617(5), Florida Statutes (2025), by October 31 each year, the Council submits a report to the President of the Senate and the Speaker of the House of Representatives summarizing the recent accomplishments of the Council. The report also includes recommendations for a comprehensive, strategic approach to combat human trafficking.



COUNCIL DUTIES

- Develop recommendations for comprehensive programs and services for victims of human trafficking, to include recommendations for certification criteria for safe houses and safe foster homes;
- Assess the frequency and extent to which social media platforms are used to
 assist, facilitate, or support human trafficking within Florida; establish a process
 to detect such use on a consistent basis; and make recommendations on how
 to stop, reduce, or prevent social media platforms from being used for such
 purposes;
- Make recommendations for apprehending and prosecuting traffickers and enhancing coordination of responses;
- Annually hold a statewide policy summit in conjunction with an institution of higher learning in Florida;
- Work with the Department of Children and Families to create and maintain an
 inventory of human trafficking programs and services in each county, including,
 but not limited to, awareness programs and victim assistance services, which
 can be used to determine how to maximize existing resources and address unmet
 needs and emerging trends; and
- Develop policy recommendations that advance the duties of the Council and further the efforts to combat human trafficking in our State.

WEBPAGE FOR THE COUNCIL

Information about the Statewide Council on Human Trafficking can be found on the Attorney General's website: myfloridalegal.com/human-trafficking/council.

COMMITTEES

The Council consists of three working Committees,* which address the following: (i) victim/survivor safety and recovery; (ii) law enforcement tools; (iii) legislative priorities; and (iv) education and awareness efforts. Committee responsibilities are broken down as follows:

Services and Resources Committee

Chaired by Secretary Taylor Hatch, Florida Department of Children and Families This Committee examines enhancement of victim/survivor safety and recovery.

Criminal Justice Committee

Chaired by Deputy Commissioner Vaden Pollard, Florida Department of Law Enforcement, Designee

This Committee explores methods of enhancing law enforcement tools, resources, and training.

Legislative and Special Initiatives Committee

Chaired by Representative Toby Overdorf

This Committee addresses legislative priorities and special initiatives in response to such priorities.

Education and Awareness Committee

This Committee explores projects to spread awareness and educate the public about human trafficking and how to report it.

*As education and awareness efforts are embedded in the work of each Committee, the Education and Awareness Committee was disbanded in 2025.

2024-2025 Highlights

SUMMIT

Florida law requires the Statewide Council on Human Trafficking to host an annual statewide policy summit in partnership with an institution of higher learning. The Summit brings together anti-trafficking leaders and advocates working to eradicate human trafficking in Florida. The Summit is an opportunity for collaboration of efforts and features notable crime fighters such as Polk County Sheriff Grady Judd, the 2024 keynote speaker. Providing training, awareness, and resources, the Summit advances the mission of making Florida a zero-tolerance state for human trafficking.

The 2025 Human Trafficking Summit was held virtually for the sixth year in a row. The Summit launched on September 30, 2025, and will continue to be available online for six months. Florida Highway Patrol Colonel Gary Howze was the keynote speaker for the Summit. Law enforcement plays a critical role in identifying, interrupting, and dismantling human trafficking networks. Tasked with ensuring the safety of Florida residents and visitors, Florida Highway Patrol troopers are trained to recognize indicators of trafficking, and they work to enforce the law while also safeguarding the lives of victims. Patrolling over 43 million miles of Florida roadways annually, Florida Highway Patrol plays a critical role in successfully combatting human trafficking in the state.



The Summit featured an opening address from Attorney General Uthmeier and a welcome message from Florida International University President Jeanette Nuñez. Key stakeholders including legal professionals, law enforcement, educators, survivor leaders, and service providers delivered educational content covering a variety of recent updates and developments in the areas of legal, service delivery, and education and awareness. Breakout presentations included:

- How Cyber and Emerging Technologies Are Transforming Human Trafficking;
- Unmasking Traffickers: Exposing Their Tactics, Disrupting Their Strategies, Empowering Our Solutions;
- Lessons Learned from the Front Line of Victim Services;
- Leveraging Data-Driven Solutions in Human Trafficking;
- The "Molly" King of Fort Pierce: A Case Study in Narcotics-Based Coercion in Human Trafficking; and
- Truth Over Hype: Ethical and Impactful Human Trafficking Awareness.

An awards ceremony hosted by Florida Department of Children and Families (DCF) Secretary Taylor Hatch, Florida Department of Juvenile Justice (DJJ) Acting Secretary Timothy Niermann, and Florida Office of the Attorney General (OAG) Assistant Statewide Prosecutor and Special Counsel Rita Peters honored award recipients at the 2025 Human Trafficking Summit. The following awards were presented to this year's recipients:

- Survivor Advocate of the Year Tina Kadolph;
- Community Advocate of the Year Liana Dean;
- Prosecutor of the Year Yaneth Baez;
- Law Enforcement Official of the Year Special Agent Supervisor Ritchie Kaplan;
- DCF Human Trafficking Child Protective Investigator of the Year Jennifer Rodriguez; and
- DJJ Human Trafficking Intervention Advocate of the Year Logan McGee.

UNIVERSITY OF SOUTH FLORIDA (USF) TIP LAB REPORT

Dr. Joan Reid, Director of the USF Trafficking in Persons (TIP) Lab, and Dr. Shelly Wagers, Associate Director of the USF Trafficking in Persons Lab, provided a presentation to the Council on the USF Statewide Repository for Human Trafficking: 2024 Annual Report. The Trafficking in Persons Lab was established in 2020 with the goals of knowledge building, knowledge sharing, and providing resources to the community. Addressing human trafficking requires a coordinated, data-driven strategy that unites stakeholders across all involved sectors. The Statewide Repository for Anonymous Human Trafficking Data (TIPSTR) represents a pivotal advancement in Florida's anti-trafficking infrastructure, offering a centralized database to integrate various data and assist in informing policy decisions. By dismantling data silos and fostering collaboration, Florida is now in a position to lead the nation in developing a comprehensive, data-driven response to human trafficking. The enactment of Section 1004.343, Florida Statutes (2023), the operationalization of TIPSTR, and the subsequent annual report, marked a transformative step toward a unified, evidence-based model that can be emulated by other states.

Key takeaways from the report include the notice of extreme risk for Floridians in large metropolitan regions in Florida, due to the excess of community risks such as the rampant demand for commercial sex (over 300,000 commercial sex ads posted in a 90-day period), and the illicit operations of massage businesses (over 1,200 identified). Considering the ongoing risk for exploitation in human trafficking and the number of human trafficking survivors residing in Florida, the response to human trafficking can be improved in the following ways: implementing screening tools for youth and adults; improving human trafficking curricula in schools; expanding service provision throughout the State, including in more rural areas; continued pursuit and arrests for human trafficking and prostitution-solicitation crimes; enactment of additional legislation; and increasing co-engagement for service provisions across jurisdictions utilizing Bridging Information and Resource Gaps in Human Trafficking (BRIGHT).

This report can be viewed and downloaded at the link below: https://usf.box.com/s/yyub2nzjao514cjbzow7uflrn1c0kl8c.

FIFA WORLD CUP 2026™

As Miami, Florida prepares to serve as one of the hosts of the World Cup in 2026, local law enforcement, government agencies, and nonprofits are partnering to increase human trafficking awareness and intervention efforts in conjunction with the International Federation of Association Football (FIFA). Scheduled to be held in June and July 2026 across 16 cities in North America, the World Cup is estimated to be watched by more than five billion people worldwide. The influx of visitors with discretionary income can create conditions that traffickers can exploit in the Host Cities.

Sasha Larkin, Director of Intelligence and C4 Operations at FIFA World Cup 2026[™], provided a presentation to the Council on FIFA's comprehensive human trafficking prevention program for the World Cup. Each Host City has a Host City Committee. Among the many responsibilities, all FIFA World Cup 2026[™] Host City Committees must develop Host City Human Rights Action Plans in consultation with FIFA World Cup 2026[™], local governmental agencies, non-governmental stakeholders, and community organizations. Based on the FIFA World Cup 2026[™] Human Rights Framework, the Host City Human Rights Action Plans ensure the commitment of FIFA World Cup 2026[™] and all Host Cities to hold the World Cup in accordance with the United Nations Guiding Principles on Business and Human Rights and FIFA's Human Rights Policy.

In order to implement this mandatory requirement, each Host City holds locally-led human trafficking round tables which convene key stakeholders including private sector, lawmakers, and federal, state, and local law enforcement to develop survivor-informed approaches to identifying and combating human trafficking at the World Cup. FIFA intends to leave these anti-trafficking measures as a legacy product of best practices for replication at future large-scale sporting events. A critical component of the broader World Cup Sustainability and Human Rights Strategy, FIFA's plan also includes human trafficking education and awareness outreach for FIFA personnel and Host Communities.

COMMITTEE REPORTS

SERVICES AND RESOURCES COMMITTEE REPORT

The Services and Resources Committee is dedicated to enhancing victim and survivor safety and recovery. Chaired by Florida Department of Children and Families' (DCF or Department) Secretary Taylor N. Hatch, the Committee includes the following members: Secretary Shevaun Harris of the Florida Agency for Health Care Administration, State Surgeon General Dr. Joseph Ladapo of the Florida Department of Health, Commissioner Anastasios Kamoutsas of the Florida Department of Education, and Secretary Matt Walsh of the Florida Department of Juvenile Justice.

October 2024 Meeting:

Attendees were briefed on the Department's hurricane relief efforts, including serving over 15,000 individuals in disaster shelters, and the distribution of more than 390,000 meals, 542,000 bottles of water, and 46,000 snacks across 30 counties. DCF confirmed that no safe homes were directly impacted by the storms.

Updates included highlights from the September 2024 Child Protection Summit, which featured numerous human trafficking workshops, and the latest data on Florida's Safe Houses and Safe Therapeutic Foster Homes.

Presentations were provided on the Tier 1 Safe Home model and the Adult Safe Home model. The Tier 1 model offers a less restrictive environment for youth ages 12–17 who have successfully completed intensive treatment and meet defined eligibility criteria. The Adult Safe Home model, presented by Created Women, includes a phased approach beginning with a highly structured Anchor Home followed by a transitional Sanctuary Home that supports independence while maintaining trauma-informed oversight.

Agency updates included the announcement that DCF's Adult Safe Home Certification Rule was open for public comment. Additionally, five new proposals were approved by the Children's Justice Act to strengthen prevention and response services for trafficked minors. The Department of Health reported on continued data collection efforts and the statewide placement of over 100 new human trafficking awareness posters, with approval granted for 200 more in Women, Infant, and Children (WIC) waiting rooms.

January 2025 Meeting:

Attendees were briefed on key initiatives launched during Human Trafficking Awareness Month and reviewed accomplishments from 2024, including the certification of over 1,500 child welfare workers and the delivery of 270 hours of trafficking-specific training. The State's ongoing collaboration with the human trafficking task forces, coalitions, and commissions was also highlighted.

Updates included current capacity within Florida's human trafficking safe housing network and the latest data on Florida's safe houses and safe therapeutic foster homes.

The Department presented outcomes from the Human Trafficking Youth Prevention Project, including the integration of youth advocates through the Statewide Youth Council and targeted training for Independent Living teams. The new, five question Human Trafficking Identification Assessment (HTIA) was introduced to identify trafficking risk in youth ages 10–17. A Community Identification Guide was developed with the University of South Florida to support early recognition of trafficking indicators.

Committee members were also briefed on 2024 outcomes from the Citrus Helping Adolescents Negatively Impacted by Commercial Exploitation (CHANCE) program and teaming model providers. Since launching services in May 2024, 25 youth were served in Duval, Pasco, and Pinellas counties, with significant reductions in runaway behavior and increased educational participation. The FLITE (Fort Lauderdale Independence, Training & Education) Center reported clients showed improvement in key outcomes, and 100% of client referrals and assessments were completed within required timeframes.

An update from the Florida Department of Law Enforcement (FDLE) highlighted a 48% increase in human trafficking tips following the statewide rollout of the 1-855-FLA-SAFE tip line.

Future priorities discussed included supporting implementation of the new Adult Safe Home Certification Rule and providing technical assistance to certified providers.

Agency updates included integration of the Department of Education into the Agency for Healthcare Administration's (AHCA) statewide Background Screening Clearinghouse; expansion of local training and Community Health Improvement Plan (CHIP) strategies by the Department of Health; and DJJ's continued commitment to trafficking prevention.

April 2025 Meeting:

Attendees recognized April as Child Abuse Prevention Month and emphasized its role in reducing vulnerabilities that traffickers exploit, such as family instability and unmet behavioral health needs. DCF highlighted ongoing efforts across state agencies and community partners to build strong, connected systems of care that prevent abuse and exploitation before a crisis occurs.

A Task Force Spotlight was provided by Francine Donnorummo (Florida's 20th Judicial Circuit) who shared the region's innovative landlord engagement strategy that uses health and licensing violations to support trafficking investigations. She highlighted the value of unconventional, cross-agency collaboration in combating trafficking.

Agency updates included DCF's launch of a new funding opportunity to expand emergency bed capacity for adult survivors, including crisis stabilization, medical care, and trauma-informed shelter. Current capacity across Florida's human trafficking residential network was reported. DOH shared updates on staff participation in human trafficking task force meetings in Circuits 1 and 12, and training efforts in partnership with Florida State University's Center for the Advancement of Human Rights.

July 2025 Meeting:

Secretary Hatch introduced herself as the new chair of the Committee and welcomed guests to this in-person meeting held at DCF Headquarters in Tallahassee. Secretary Hatch provided opening remarks relating to the Committee's intention of encouraging participation, collaboration, and action relating to the evaluation of current services and exploration of future opportunities to deepen resources for human trafficking survivors and the partners that support them.

Secretary Hatch highlighted the upcoming 2025 DCF Summit and underscored the opportunity for training, education, and cross-sector collaboration.

 2025 DCF Summit was held September 3rd through September 5th at the JW Marriot in Orlando, FL bringing approximately 3,000 parents, youth, caregivers, professionals, and partners who are all dedicated to promoting and protecting strong and resilient families.

- This year's summit theme, To Build a Better Future, reflected shared commitment to continuing the work to reevaluate and to build upon foundations to deliver for the people that we serve today and for future generations.
- Details were provided regarding learning sessions available that include a wide range of priority areas such as human trafficking prevention and responses, behavioral health, trauma, informed practices, substance use and family recovery support, mental health in child welfare and community settings, and innovations in safety, permanency, and well-being.

Jonathan Stephens, DCF Director of Human Trafficking Prevention, provided a statewide overview and updates relating to services and resources available to survivors across Florida.

- As of July 2025, Florida has made significant strides in expanding specialized placement options for commercial sexual exploitation of children survivors.
- DCF currently supports 28 licensed safe therapeutic foster homes operated primarily by Devereux, which operates 14 homes. Citrus Health Network's CHANCE program operates 11 homes. These homes offer trauma-informed, nurturing environments for youth with complex needs.
- Recent expansion includes two new safe therapeutic foster homes in Pasco County, with two more ready and three in training which are near completion.
- One safe therapeutic foster home opened in Duval County, with five more going through the process to open soon.
- Additionally, six licensed safe houses provide 34 beds for female youth, 30 in Tier 2 homes with intensive supervision and services, and four in Tier 1 homes fostering autonomy with structured care.
- Also highlighted was the \$4.9 million appropriation signed by Governor DeSantis to support ongoing efforts to add 48 emergency beds for adult survivors.
- Beyond placements was awareness provided for the Florida Abuse Hotline and Florida Human Trafficking hotline which operates 24/7 to enable reporting of suspected human trafficking as well as DCF's Human Trafficking Identification Assessment and the Community Human Trafficking Identification Guide.
- A total of \$900,000 in recent law enforcement grants was reported. The grants will strengthen investigations into human trafficking, along with relevant training for law enforcement partners.

DCF Deputy Chief of Staff Samuel Kerce presented on the recent passage of human trafficking legislation such as:

- Senate Bill 7012 (2025) which requires DCF to maintain individual-level data of all children assessed for placement in a safe house or safe foster home;
- House Bill 1237 (2025) which requires all professionals who interact with students on a regular basis to take annual human trafficking awareness training;
- Senate Bill 1804 (2025) which focuses on increasing criminal punishments for human trafficking; and
- \$500,000 was provided in the General Appropriations Act signed by Governor DeSantis for the Center for Students of Human Trafficking and Modern Slavery. The funds were allocated for AI technologies to focus on platforms where there is a high risk of facilitating human trafficking.

Secretary Hatch spoke to the Committee and attendees regarding the recent success of two multi-agency missing child recovery operations.

- Led by the U.S. Marshals Service, DCF partnered with over 20 agencies during Operation Dragon Eye, which resulted in the recovery of 60 missing children from across Hillsborough, Pinellas, and Pasco counties that led to the arrest of eight individuals which included charges such as human trafficking, child endangerment, narcotics possession, and custodial interference.
- The Department, alongside the Florida Attorney General's Office, Florida Department of Law Enforcement, Florida Department of Juvenile Justice, local law enforcement, community based care lead agencies, managing entities, and many other community partners, contributed in a multitude of ways. The operation partners' contributions included shaping recovery protocols and deploying child protective investigators, criminal justice coordinators, and human trafficking specialists to support the mission in real time and in the days that followed.
- Also highlighted was a multi-day recovery operation in Northeast Florida, in partnership with the National Child Protection Task Force and over 30 agencies.
 This effort led to the safe recovery of 25 missing and endangered youth, many of whom were flagged for further investigation due to risk of trafficking or abuse.
- Leadership and partnership were instrumental in coordinating immediate response — activating case reviews, family engagement, clinical screenings, and appropriate shelter placements, while working with community providers to deliver comfort kits, basic needs, and post recovery supports.

Dr. Gomez from the Florida Department of Juvenile Justice spoke of her involvement in the operation and expressed her gratitude for the work of the many agencies involved.

Secretary Harris emphasized her willingness for AHCA to assist whenever possible in future operations and events.

Florida Department of Law Enforcement Special Agent in Charge Will Mickler was recognized to present on Florida's Human Trafficking Hotline.

- The Watch Desk is 24/7 and receives the calls to Florida's Human Trafficking Hotline.
- From January through June of 2025, the hotline received 301 tips related to human trafficking. Eighteen were for victim services.
- The Watch Desk now refers callers to one of three, 24/7 crisis centers for services.

Erin Collins, Executive Director of the Florida Alliance to End Human Trafficking was recognized to speak to the Committee about the Florida Alliance.

- The Florida Alliance was created by the Legislature to provide funding assistance and support to the Council.
- In 2024, the Florida Alliance awarded four separate law enforcement grants to Jacksonville Sheriff's Office, and Kissimmee, Miami, and Tampa Police Departments.
- In 2025, \$248,946 in total grants were awarded to the Boca Raton Police Department, Broward County Sheriff's Department, Pinellas Park Police Department, and Polk County Sheriff's Office.

• Metrics relating to training and education were also spotlighted. The Florida Alliance human trafficking awareness training has been completed by over 58,000 individuals. The training is available in 12 different languages.

Secretary Harris, AHCA, provided agency updates.

- Secretary Harris provided updates relating to legislative changes including AHCA's role to administer background screening for school personnel and the launch of volunteer employee criminal history background checks, beginning January 2026. Volunteer employee criminal history background checks are focused on screening individuals working with vulnerable populations who are not regulated by the State.
- Secretary Harris emphasized the importance and availability of behavioral health services that are offered under the Medicaid State Plan.
- Secretary Harris also mentioned the future opportunity to connect awareness materials and resources within hospital networks.

Dr. Gomez, DJJ, provided agency updates.

- DJJ has fully implemented an updated Human Trafficking Screening Tool curriculum, in effect as of the start of the current fiscal year. This comprehensive update ensures that all probation and detention screening staff across DJJ are now required to complete annual training to better identify and respond to youth who may be at risk of or actively experiencing human trafficking.
- DJJ also provided an update on its efforts to implement key recommendations from the OPPAGA (Office of Program Policy Analysis and Government Accountability)Report, which focuses on improving services within residential commitment programs for justice-involved youth. One of the central strategies underway is to strengthen partnerships between residential facilities and community-based providers, particularly those that previously served youth prior to commitment.

Assistant Secretary Shay Holloway, DOH, provided agency updates.

- Assistant Secretary Holloway recognized DOH Administrator Rhonda Jackson to provide agency updates. The updates included a training on DOH's internal data collection system, Health Management Coding (HMC), to update and clarify human trafficking-related codes. This information is reported quarterly to the USF TIP Lab. The code is used in multiple program components such as school health and dental programs.
- To further increase awareness about trafficking, DOH is preparing for a new initiative to increase the DOH workforce engagement in trafficking education.
- Ms. Jackson updated the Committee on DOH's Florida Health Community Assessment and Resource Tool Set (CHARTS) development. CHARTS will include a dashboard with human trafficking information and is being reviewed for expanded use in 2026.

Each of the agencies represented on the Committee submitted a summary of their efforts to address the goals of this Committee:

Department of Children and Families (DCF)



As Chair of the Statewide Council on Human Trafficking's Services and Resources Committee, the Department of Children and Families continues to lead efforts to enhance Florida's response to human trafficking through prevention, early identification, cross agency collaboration, and trauma-informed care. From July 2024 through June 2025, DCF advanced numerous initiatives focused on expanding placement capacity, improving professional training, and strengthening system coordination.

DCF sustained its leadership in expanding and stabilizing Florida's safe housing network. As of June 2025, there are 28 licensed safe therapeutic foster homes and nine licensed safe houses, offering a total of 47 beds. This includes the addition of a new Tier 1 home in the Central Region and two new homes under construction in the Suncoast Region that are expected to contribute up to 12 more beds. While a small number of homes experienced temporary closures, providers are actively working to reopen them, and new homes continue to launch across regions to meet the ongoing need for safe, supportive placements. Specialized placements for commercially sexually exploited children are now available in five DCF regions, and the Department's Human Trafficking Unit holds quarterly meetings with all residential providers to offer technical support and guidance.

DCF oversaw the implementation and growth of two contracted programs serving commercially sexually exploited youth, the CHANCE program (operated by Citrus Health Network) and FLITE. The CHANCE program provided individualized stabilization services, therapeutic foster care placements, and coordinated care planning through multidisciplinary teams. Ninety-four percent of youth served through CHANCE achieved or made progress towards their case plan goals with active participation.

FLITE expanded this year to address regional capacity needs and offered intensive therapeutic support, survivor mentorship, and recovery planning. Over 90% of youth served through FLITE demonstrated measurable improvements in their mental, emotional, and behavioral health. DCF worked closely with both providers throughout the year to refine referral pathways, monitor outcomes, and ensure consistent, traumainformed service delivery across the State.

To improve early identification, DCF launched the Human Trafficking Identification Assessment (HTIA) in February 2025. Now required in all protective investigations involving youth (10+ years of age) where sexual abuse or substance misuse is alleged, the HTIA consists of five targeted screening questions. A modified version is also used to assess risk in young adults (18-23 years of age). Over 730 staff have been trained in its use, and ongoing technical assistance is provided.

To strengthen identification efforts outside the child welfare system, DCF released the Community Human Trafficking Identification Guide in January 2025, in partnership with the University of South Florida. Designed for educators, healthcare providers, and frontline professionals, the tool supports trauma-informed screening and reporting. The tool was piloted with input from survivor leaders and community stakeholders.

DCF prioritized training throughout the year. The Department delivered 31 Human Trafficking Certification classes totaling 186 hours, trained 50 independent living case managers, participated in 74 awareness events, and led 383 hours of outreach to professionals across disciplines. An additional 383 hours of cross-agency training was conducted with state and federal partners including FDLE, DJJ, DOH, DOE, APD (Agency for Persons with Disabilities), Homeland Security, and the Intercept Task Force. Special projects included recording the 46-hour Adult Safe Home Training, advanced responder training with the Florida Sheriffs Association, and customized instruction for APD, healthcare providers, and emergency teams.

DCF awarded \$900,000 in federal Children's Justice Act (CJA) funds to law enforcement agencies to support human trafficking investigations through enhanced technology, sting operations, and interagency collaboration. In addition to funding support, DCF played major roles in two large scale recovery and support operations this year. Operation Dragon Eye was the largest child recovery operation in United States Marshals' history. A multi-day effort in Northeast Florida was conducted alongside the National Child Protection Task Force and more than 30 partner agencies. These operations focused on safely locating missing and endangered youth at elevated risk of trafficking or abuse. DCF provided subject matter expertise and led critical response efforts, including case reviews, clinical screenings, family engagement, shelter placements, and coordination with community providers to deliver comfort kits, essential supplies, and post recovery support.

In response to growing concerns over the absence of standardized certification for adult safe homes, DCF collaborated closely with existing providers and national subject matter experts to inform the development of a statewide certified Adult Safe Home Network. Guided by legislative direction and stakeholder input, DCF finalized Florida Administrative Code Rule 65K-1: Adult Safe House Certification, establishing uniform standards for safety, services, and oversight. Building on this momentum, DCF is finalizing a competitive Request for Applications (RFA) to award \$4.9 million in recurring funds to expand Florida's certified adult safe home network for survivors of human trafficking.

Through these comprehensive efforts, DCF continues to lead in building a more responsive, coordinated, and survivor-informed system of care across Florida.

Agency for Health Care Administration (AHCA)



Having endured severe trauma and physical abuse, human trafficking survivors have complex needs. Behavioral health treatment can help survivors recover from their experienced trauma by reducing their symptoms and promoting their recovery. The Agency for Health Care Administration supports DCF's efforts to help the survivors of human trafficking by offering Florida Medicaid's comprehensive behavioral health coverage. Beneficiaries can receive services across a continuum of care from home and community-based providers to residential and inpatient settings. Florida Medicaid's behavioral health services, beginning with intake and assessment, are designed to identify at-risk individuals and provide treatment across all levels of severity.

Florida Medicaid, as the largest health insurer in the State, provides an array of behavioral health services to all ages that include the following:

- Behavioral health assessments:
- Behavioral health individual, family, and group therapy;
- Community support interventions such as psychosocial, rehabilitation, and clubhouse services;
- Behavioral health-related medical services;
- Inpatient hospitalizations; and
- Therapeutic group care homes.

Targeted case management is a specialty service that provides detailed assessments to identify an individual's service needs followed by an individualized care plan to coordinate service access for each recipient. Every effort is made to assist the individual in recovering in the least restrictive environment possible. Services are available in homes, including group and foster care settings, and schools.

Qualified Residential Treatment Programs (QRTPs) are available by credentialed therapeutic group home providers. QRTPs provide a trauma-informed model of care in a safe residential setting designed to address the needs, including clinical needs, of children with serious emotional or behavioral disorders or disturbances. This trauma-informed care is available 24 hours, seven days a week to individuals under 21 years old, including survivors of human trafficking. AHCA works continually with DCF to align an array of evidence-based benefits to Medicaid-funded services available to all Medicaid members.

Additional behavioral health services are available through Florida Statewide Medicaid Managed Care (SMMC) plans. These services are available as expanded benefits and "in lieu of" services and include:

- Behavioral health intensive outpatient treatment;
- Outpatient substance abuse detoxification;
- Housing assistance;
- Crisis stabilization units:
- Community-based wraparound services;
- Mental health partial hospitalization; and
- Mobile response interventions.

Florida Medicaid plays a critical role in providing a continuum of behavioral health care to support survivors of human trafficking through interagency collaboration. AHCA and SMMC health plans continue to work with DCF and the managing entities to integrate and coordinate care for these vulnerable members.

In addition, the SMMC health plans have many initiatives, partnerships, and ongoing activities that support preventing human trafficking and enhancing survivor safety and recovery. Examples include:

- Financial support to organizations that provide shelter, mental health counseling, and job support to abuse survivors;
- Financial support to programs that offer human trafficking education;

- Engaging in community outreach programs to raise awareness about human trafficking;
- Partnerships with programs for survivors of human trafficking which offer services such as shelter, therapeutic counseling, life skills education, workforce development, and self-sufficiency programs;
- Partnerships with community-based organizations which support human trafficking survivors;
- Training for providers and subcontractors on the signs and symptoms of human tracking, how to identify victims of human trafficking, how to report human trafficking, and how to treat these individuals;
- Training for health plan staff to equip them with crucial skills to recognize the signs of human trafficking, report it effectively and safely, and connect members to resources, as well as understanding the impact of trauma and resilience strategies;
- Implementing care management teams across all Medicaid products which participate in Human Trafficking Subject Matter Expert (SME) groups to build knowledge and awareness; and
- Supporting the education of local law enforcement and first responders about resources available to support human trafficking survivors.

The Department of Education successfully implemented the Care Provider Background Screening Clearinghouse. As of April 7, 2025, all school personnel for Florida school districts, charter, private, and specialty schools will be screened by AHCA under Section 435.04, Florida Statutes, and human trafficking is now a disqualifying offense for anyone working in a school who would have access to children.

Department of Juvenile Justice (DJJ)



The Florida Department of Juvenile Justice (DJJ) has continually made strides in the statewide efforts to prevent human trafficking and to intervene with youth who have potentially experienced trafficking.

One of the core components of DJJ's human trafficking intervention is the utilization of the Human Trafficking Screening Tool (HTST), a screening instrument developed and used in coordination with DCF. The HTST was updated in 2020 and undergoes continual improvement. DJJ is dedicated to further human trafficking-related research.

DJJ continues to strengthen partnerships with other criminal justice and social service agencies to ensure that youth who contact the juvenile justice system are provided with high-quality effective services delivered by world-class professionals dedicated to building a stronger, safer Florida. DJJ will continue to pursue comprehensive system improvement and deploy proven practices that solidify our place as the leading system in the nation.

Department of Health (DOH)



The Department of Health continues to support Florida's trafficking efforts through intervention and prevention activities throughout the State. DOH completed the first full year of reporting into the TIPSTR database at the University of South Florida's TIP Lab. The Department's data reports are extracted from the Health Management System (HMS), the computerized system used by county health departments for daily business and clinical operations. The DOH screening tool is coded into the HMS to record client care services after a trafficking disclosure. Documented services include calls conducted with clients to the Florida Human Trafficking Hotline, advocates contacted to directly engage with the survivor, and referrals completed to human trafficking services organization. A training was conducted with county health departments to review updates to the HMS Health Management Coding manual and to review the documentation process.

The Violence and Injury Prevention Section continues to provide small grants to county health departments (CHD) to conduct workforce capacity building and community human trafficking intervention or prevention activities, including support for Human Trafficking Awareness Month.

CHD activities include hosting conferences, participating in professional trainings such as the Florida State University online certification, and purchasing of educational materials for distribution to community members.

The Department's Human Trafficking Workgroup meets monthly to develop a workforce capacity building plan and recommended initiatives for community activities. Members of the workgroup include county health department and State health office staff. The workgroup hosts internal and external partners to present special topics and share innovative practices.

Initiatives include development of recommendations for county health department trafficking awareness events, updates to the Department's trafficking awareness website, and identification of new indicators for FL Health CHART's human trafficking and public health dashboard.

CRIMINAL JUSTICE COMMITTEE REPORT

The Criminal Justice Committee is charged with exploring methods of enhancing law enforcement tools, resources, and training. This Committee is chaired by Florida Department of Law Enforcement Deputy Commissioner Vaden Pollard and includes the following members: Hillsborough County Sheriff Chad Chronister, State Attorney of the 5th Judicial Circuit Bill Gladson, President of the League of Credit Unions & Affiliates Samantha Beeler, and Special Counsel of the Florida Attorney General's Office Rita Peters.

In calendar year 2025, the Criminal Justice Committee held multiple meetings aiming to identify the primary challenges law enforcement agencies and prosecutors face when handling human trafficking cases. The Committee reviewed the Florida Department of Law Enforcement's 2024 Florida Human Trafficking arrest data. The data provided insight into the types of trafficking reported (i.e. human, commercialized sex) as well as

the counties where these incidents occurred, the top five counties being Miami-Dade, Hillsborough, Palm Beach, Marion, and Orange. Additionally, this report revealed that of the 138 statewide human trafficking arrests in 2024, 83% of the victims were adults. Furthermore, the Committee did an analysis of the costs associated with prosecuting human trafficking cases showing an average cost of \$100,749.20 per case. The Committee will continue to analyze costs of investigations and prosecutions, as well as identify avenues for additional financial support.

Several members of the Criminal Justice Committee served as presenters at the Human Trafficking Prevention and Response Training meeting held in June 2025. This event was organized by the Florida Department of Law Enforcement to improve coordination, raise awareness, enhance victim support, and ensure effective responses to human trafficking at the state and local levels. Florida law enforcement, prosecutors, and victim service providers working human trafficking cases were invited to attend. The law enforcement breakout session included case studies, interview techniques, signs of human trafficking, investigative technology, and resources available for law enforcement in combating human trafficking. The victim advocate breakout session included how to identify the signs of human trafficking, what you should do to report human trafficking, and how law enforcement and victim advocates can work together to combat human trafficking. Law enforcement and prosecutors alike expressed that additional funding would be beneficial in investigating and prosecuting human trafficking cases.

In line with its mission, the Committee continues to assist Florida law enforcement agencies in their efforts to dismantle criminal networks involved in human trafficking and bring the offenders to justice.

LEGISLATIVE AND SPECIAL INITIATIVES COMMITTEE REPORT

The Legislative and Special Initiatives Committee is charged with addressing legislative priorities and special initiatives to combat human trafficking in the State of Florida. The Committee is chaired by Representative Toby Overdorf and includes Senator Ileana Garcia and Professor Terry Coonan of Florida State University.

The Florida Legislature has been a committed partner in the effort to combat human trafficking and protect vulnerable Floridians in our State. During the 2025 Legislative Session, the Legislature passed House Bill 777, House Bill 1237, House Bill 757, House Bill 1455, House Bill 1451, and Senate Bill 1804 to continue Florida's efforts against human trafficking.

Representative Overdorf highlighted several bills from the 2025 Florida Legislative Session at the Council meeting on August 4, 2025. House Bill 777 (Offenses Involving Children) provides that ignorance of a victim's age is not a defense to certain offenses, amends the age of a child from 12 to 14 for luring and enticing, and enhances the luring and enticing offense to a third-degree felony. House Bill 1237 (Human Trafficking Awareness) requires all public school instructional, administrative, and educational support personnel who have contact with students to receive human trafficking training. House Bill 757 (Sexual Images) amends the definition of the term "generate" related to lewd and lascivious images. House Bill 1451 (Sexual Cyberharassment) amends penalties for dissemination of sexually explicit images which maliciously sexually cyberharasses another person.

During the 2025 Legislative Session, the Florida Legislature also allocated funding for State agencies and organizations that support victims of human trafficking. These items were approved by Governor DeSantis. The 2025-2026 budget includes more than \$18 million in funding for services to victims of human trafficking or sexual exploitation. The funding provides for services, counseling, case management, support to secure stable housing and employment, human trafficking prevention and education classes, and investigation and prosecution of human trafficking crimes. The funding includes:

- Enhanced Services for Human Trafficking Victims (DCF Base Budget) \$3,000,000;
- Citrus Helping Adolescents Negatively Impacted by Commercial Exploitation (CHANCE) (DCF Base Budget) \$700,000;
- Human Trafficking Emergency Bed Expansion (DCF Base Budget) \$4,993,200;
- Human Trafficking Operational Response Expansion (DCF Base Budget) \$978,756;
- Camillus House Phoenix Human Trafficking Recovery Program (DCF Member Project - Nonrecurring) \$300,000;
- Glory House of Miami Serving Female Human Trafficking Survivors for Re-Entry into Society (DCF Member Project - Nonrecurring) \$600,000;
- LSF Health Systems Anti-Human Trafficking Awareness and Prevention Certification Program (DCF Member Project - Nonrecurring) \$330,000;
- One More Child Anti-Sex Trafficking (DCF Member Project Nonrecurring) \$825,000;
- Place of Hope Child Welfare Services (DCF Member Project Nonrecurring) \$500.000;
- Safe in the Panhandle Emergency Intake Center for Victims of Human Trafficking (DCF Member Project Nonrecurring) \$487,000;
- Samaritan Village Transitional Safehouse Program (DCF Member Project Nonrecurring) \$160,785;
- Kristi House The Healing Sanctuary (DCF Member Project Nonrecurring) \$600,000;
- Bridging Freedom (Attorney General Base Budget) \$700,000;
- More Too Life: Services For Sex Trafficking Victims (DLA New Issue -Nonrecurring) \$610,000;
- Nancy J. Cotterman Center Advocacy Program (DLA New Issue -Nonrecurring) \$587,081;
- Selah Freedom Sex Trafficking and Exploitation Victims Programs and Services (DLA New Issue Nonrecurring) \$1,241,844;
- The No More Foundation Human Trafficking Capacity Expansion in Tampa Bay (DLA New Issue Nonrecurring) \$750,000;
- Investigation and Prosecution of HT Crimes (State Attorney 11th and 20th Circuit Base) \$634,805;
- Cellebrite Anti-Human Trafficking Digital Forensics Program (DLE New Issue - Nonrecurring) \$500,000; and
- Resources for Human Trafficking Workload in Division of Hotels and Restaurants (Implements Ch. 2019-152) (DPBR Base Budget) \$272,565.

The Legislative and Special Initiatives Committee stands ready to continue working alongside Attorney General James Uthmeier and the Statewide Council on Human Trafficking. The Committee looks forward to advancing innovative ideas and approaches to combat human trafficking.

EDUCATION AND AWARENESS COMMITTEE REPORT

As education and awareness efforts are embedded in the work of the Services and Resources Committee, the Criminal Justice Committee, and the Legislative and Special Initiatives Committee, the Council voted to disband the Education and Awareness Committee on April 28, 2025.

Prior to the vote, the Education and Awareness Committee focused on the expansion of the 100 Percent Club. Created by the Florida Office of the Attorney General in partnership with the Florida Alliance to End Human Trafficking, the 100 Percent Club recognizes businesses and organizations for training employees on the signs of human trafficking and providing quick reference resources to report human trafficking effectively. In December 2024, the City of Port St. Lucie was recognized as the first city in the State to join the 100 Percent Club. Since the program launched in January 2022, nearly 60 businesses and organizations have completed the training and received certificates of membership. To date, the 100 Percent Club has trained over 16,000 individuals since its inception. The Florida Alliance to End Human Trafficking continues the promotion of the 100 Percent Club.

The Committee also focused on promoting awareness of the Florida Human Trafficking Reporting Line, 1-855-FLA-SAFE. With the enactment of HB 7063 (2024), each human trafficking public awareness sign is required by statute to clearly list 1-855-FLA-SAFE for reporting suspected human trafficking and requesting services. The signs are displayed in numerous locations, including rest areas, primary airports, welcome centers, emergency rooms, adult entertainment establishments, massage establishments, crisis stabilization units, residential treatment facilities, health departments, and public lodging establishments throughout Florida. The State reporting number has also been included on state agency websites and in training materials for the Florida Office of the Attorney General, the Florida Department of Children and Families, the Florida Department of Health, the Florida Department of Education, and the Florida Department of Law Enforcement, among others. The Criminal Justice Committee provides regular reports on Florida Human Trafficking Hotline statistics.

FLORIDA ALLIANCE TO END HUMAN TRAFFICKING, INC.

The Florida Alliance to End Human Trafficking (incorporated as End Human Trafficking, Inc.) is a nonprofit organization created by the Florida Legislature in 2019 to provide assistance, funding, and support to the Statewide Council on Human Trafficking and to assist in the fulfillment of the Council's purposes.



2024-2025 Board of Directors

Dr. Philip Toal, Aspire Health Partners - Chair

Senator Ellyn Bogdanoff, Becker - Vice Chair

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Toni Azinger, Philanthropist

Assistant Special Agent in Charge Tracy Maurer, Florida Department of Law Enforcement

Graci McGillicuddy, Philanthropist

Matt Mohler, Advocate

Maggie Overdorf, Advocate

Tammie Rattray, FordHarrison

Jared Rosenstein, Capital City Consulting

Stephanie Smith, TECO

Retired Corporal Alan Wilkett

Executive Director

Erin Collins

Since its last annual report, the Florida Alliance to End Human Trafficking held five meetings of its Board of Directors, promoted its awareness and education course for industries, and hosted a fundraising gala.

Other highlights include:

- Trained over 60,000 individuals with its online human trafficking awareness course from various industries, such as hotel, motel, vacation rentals, trucking and logistics, property management, service providers, statewide associations, state/local government agencies, universities, and real estate;
- Supported and promoted the 100 Percent Club (human trafficking awareness challenge to businesses/organizations) with 59 companies having received their certificates of completion;
- Increased funding for a technology grants program to support law enforcement in their efforts against human trafficking. Recommended awards to the Boca Raton Police Department (\$21,006.00), Broward Sheriff's Office (\$64,600.00), Pinellas Park Police Department (\$28,340.00), and Polk County Sheriff's Office (\$135,000.00) for a total of \$248,946;
- Provided three customized awareness trainings for various organizations;
- Fundraised \$432,976.80 from local and national foundations, corporate and individual sponsorships, individual philanthropic gifts, anonymous online donations, and statutory fines;

- Hosted a regional awareness event in Tallahassee (April 2025) and annual fundraising gala A Night of Hope and Healing (May 2025);
- Developed and updated corporate and individual annual giving plans; and
- Attended and participated in over 12 partner/stakeholder trainings, webinars, listening sessions. (The DSO's Executive Director attended these sessions.)

During the upcoming year, the Florida Alliance to End Human Trafficking is focused on the following initiatives:

- Create and provide up-to-date training available online to stakeholders as required by statute;
- · Hold successful fundraising events; and
- Build relationships with businesses, associations, and organizations, and create strategic partnerships.

Local Task Forces, Coalitions, and Commissions

Task Force, Coalition, Commission	Task Force Coverage	Chair/Point of Contact
Circuit 1 Human Trafficking Task Force	Circuit 1: Escambia, Okaloosa, Santa Rosa, Walton	Heather Lopez/Marcie Landreth C1HTTF@outlook.com
Big Bend Coalition Against Human Trafficking	Circuit 2: Franklin, Gadsden, Jefferson, Leon, Liberty, Wakulla	Khari James Khari.James@usdoj.gov
Gateway to Fr33dom Human Trafficking Task Force	Circuit 3: Columbia, Dixie, Hamilton, Lafayette, Madison, Suwannee, Taylor	Lesley Hersey/Nancy Baez lesley.hersey@lsfnet.org nancy.baez@lsfnet.org
Northeast Florida Human Trafficking Coalition	Circuit 4: Clay, Duval, Nassau	Lieutenant John Napoli John.Napoli@jaxsheriff.org
Sumter-Lake County Human Trafficking Task Force	Regional: Sumter, Lake	Joelle Aboytes/Lt. James Dilimone/ Tomas Lares tomas@stophumantrafficking.com
Marion County Human Trafficking Task Force	County: Marion	Donna Guinn/ Detective Crystal Blanton dguinn@ocalapd.gov
Nature Coast Human Trafficking Task Force	Regional: Citrus, Hernando, Sumter	Janine Kell jkell@youthrivefl.org
Free Network	Regional: Hillsborough, Pasco, Pinellas	Amy O'Rourke amy.freenetwork.us@gmail.com
Pasco County Commission on Human Trafficking	County: Pasco	Liana Dean liana.dean@baycare.org
Freedom 7 Human Trafficking Task Force	Circuit 7: Flagler, Putnam, Saint Johns, Volusia	Christy Gillis christina.gillis@myflfamilies.com
North Central Florida Human Trafficking Task Force	Circuit 8: Alachua, Baker, Bradford, Gilchrist, Levy, Union	Patricia Kearney/ Sergeant Chris King Patricia.kearney@pfsf.org
Central Florida Human Trafficking Task Force	Regional: Orange, Osceola, Seminole	Olivia Littleton/Mikala Moffitt central.fl.ht.task.force@gmail.com
Tri-County Alliance on Human Trafficking	Regional: Orange, Osceola, Seminole	Tomas Lares tomas@stophumantrafficking.com
Circuit 10 Human Trafficking Task Force	Circuit 10: Hardee, Highlands, Polk	Amanda Wilson amanda.wilson@myflfamilies.com
Miami-Dade County Human Trafficking Coalition	Circuit 11: Miami-Dade	Ivon Mesa Ivon.Mesa@miamidade.gov

Task Force, Coalition, Commission	Task Force Coverage	Chair/Point of Contact
South Florida Human Trafficking Task Force	Regional: Miami-Dade, Broward, Monroe	Betsy Cruz balema@mdpd.com
Hillsborough County Commission on Human Trafficking	County: Hillsborough	Connie Rose MontelioneLJ@HCFLGov.net
Circuit 12 Human Trafficking Task Force	Circuit 12: DeSoto, Manatee, Sarasota	Dawn Sakes/Christina Allen Dawn@moretoolife.org Callen12614@gmail.com
Circuit 14 Human Trafficking Task Force	Circuit 14: Bay, Calhoun, Gulf, Holmes, Jackson, Washington	Lori Allen lori.allen@Gulfcoastcac.org
Palm Beach Human Trafficking Task Force	Circuit 15: Palm Beach	Sergeant Carlos Lisboa/ Sergeant Carlos Bucheli lisboac@pbcgov.org buchelic@pbso.org
Human Trafficking Coalition of the Palm Beaches	Circuit 15: Palm Beach	Laura Cusack htcoalitionpb@gmail.com
Broward Human Trafficking Coalition	Circuit 17: Broward	Jumorrow Poiter JPoitier@sao17.state.fl.us
Broward Human Trafficking Task Force/FBI Human Trafficking Task Force	Regional: Broward and Miami-Dade	Sergeant Atina Johnson Ajohnson@lauderhill-fl.gov
Space Coast Human Trafficking Task Force	County: Brevard	Kym Kurey info@anewinternational.org
Human Trafficking Coalition of the Treasure Coast & Okeechobee	Circuit 19: Indian River, Martin, Okeechobee, Saint Lucie	Sarah Henry sarahmarie.henry@ catchthewaveofhope.org
Southwest Florida Coalition Against Human Trafficking	Circuit 20: Charlotte, Collier, Glades, Hendry, Lee	Janet Ortenzo janet@swfl-humantrafficking.org
Human Trafficking Task Force for the 20th Judicial Circuit	Circuit 20: Charlotte, Collier, Glades, Hendry, Lee	Francine Donnorummo fdonnorummo@sao20.org

 $[*]This\ list\ is\ provided\ for\ informational\ purposes\ only.$

