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May 23, 2019

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RE: Amendment of Communications Decency Act (CDA)

Dear Congressional Leaders:

In 2013 and again in 2017, Attorneys General from virtually every state and territory wrote to inform Congress of a damaging misinterpretation and misapplication of Section 230 of the Communications Decency Act of 1996 (CDA) that rendered state and local authorities unable to enforce criminal laws against companies that actively profited from the promotion and facilitation of sex trafficking and crimes against children. To be sure, we are grateful for all the work you have done to protect the vulnerable among us. To bootstrap your efforts, we renew our recommendation for a modest but necessary amendment to the CDA. We must enable our state and local authorities to protect our citizens, including the most vulnerable among us, and to take appropriate action against criminal actors.

1850 M Street, NW Twelfth Floor Washington, DC 20036 Phone: (202) 326-6000 http://www.naag.org/ As noted in our earlier letters, some federal court opinions have interpreted the CDA so broadly that the perverse result has been to protect individuals and services that knowingly aid and profit from illegal activity online at the expense of the victims for whom the protection was intended. To that end, the impropriety of Section 230's application to businesses that profited from the knowing promotion and facilitation of sex trafficking and crimes against children prompted Congress to enact the "Stop Enabling Sex Traffickers Act" and "Allow States and Victims to Fight Online Sex Trafficking Act" (known as FOSTA-SESTA). This bill, signed into law in 2018, provides that the CDA's immunity does not apply to enforcement of federal *or state* sex trafficking laws.

While we welcome the ability to pursue some of the Internet's most pernicious actors under FOSTA-SESTA, we sadly note that the abuse on these platforms does not stop at sex trafficking. Stories of online black market opioid sales, ID theft, deep fakes, election meddling, and foreign intrusion are now ubiquitous, and these growing phenomena will undoubtedly serve as the subjects of hearings throughout the 116<sup>th</sup> Congress. Current precedent interpreting the CDA, however, continues to preclude states and territories from enforcing their criminal laws against companies that, while not actually performing these unlawful activities, provide platforms that make these activities possible. Worse, the extensive safe harbor conferred to these platforms by courts promotes an online environment where these pursuits remain attractive and profitable to all involved, including the platforms that facilitate them.

Addressing criminal activity cannot be relegated to federal enforcement alone simply because the activity occurs online. The authorities in our states must be allowed to address these crimes themselves and fulfill our primary mandate to protect our citizens and enforce their rights. We therefore renew our recommendation that 47 U.S.C. § 230(e)(1) be amended to the following (added language in **bold**):

Nothing in this section shall be construed to impair the enforcement of section 223 or 231 of this title, chapter 71 (relating to obscenity) or 110 (relating to sexual exploitation of children) of title 18, or any other Federal, **State, or Territorial** criminal statute.

In its passage of FOSTA-SESTA, Congress understood that the immense challenges presented by sex trafficking on the Internet must be shared by Federal *and* State authorities. The increasing challenges presented by profiteers of the many other criminal enterprises online require the same level of investigation and prosecution that can only come from inclusion of State and Local resources. We ask that you adopt this simple addition to the CDA to remove the law's restrictions on enforcement and enable us to better protect citizens nationwide.

Respectfully,

vim Mood

Mississippi Attorney General

Ken Paxton

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